

Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 PM-05

H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02

SS-15 USIA-06 ARA-10 /094 W

-----092932 132155Z /75

R 131809Z MAR 78

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6721

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY KIGALI

AMEMBASSY BUJUMBURA

AMEMBASSY LUSAKA

AMEMBASSY LAGOS

AMEMBASSY NAIROBI

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

AMEMBASSY MAPUTO

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY OTTAWA

USMISSION USUN NEW YORK

AMEMBASSY MOGADISCIO

AMEMBASSY ADDIS ABABA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 04557

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PEPR, PDEV, PBOR, WA, SF, RH, GW, TZ, RW, BY

SUBJECT: GENSCHER VISIT TO TANZANIA, RWANDA AND BURUNDI

REFS: (A) DAR ES SALAAM 0936 (NOTAL); (B) BUJUMBURA

0290 (NOTAL); (C) BONN 3157 (NOTAL);

(D) BONN 2011 (NOTAL); (E) KIGALI 0347 (NOTAL)

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1. THE FOREIGN OFFICE CONSIDERS FOREIGN MINISTER GENSCHER'S AFRICA TRIP (TANZANIA: FEBRUARY 26-MARCH 1, BURUNDI: MARCH 2, RWANDA: MARCH 3) AS A SUCCESSFUL EFFORT. IT PROVIDED GENSCHER WITH AN OPPORTUNITY TO EXCHANGE VIEWS WITH SEVERAL IMPORTANT AFRICAN LEADERS AND DEMONSTRATE BONN'S INCREASING AWARENESS OF AFRICAN AFFAIRS. GENSCHER, WE ARE TOLD, WAS ESPECIALLY PLEASED

WITH THE TANZANIA PORTION OF HIS VISIT, WHICH WAS HIS OBJECTIVE FROM THE FIRST. (TANZANIA IS ONE OF THE FRG'S LARGEST AID RECIPIENTS AND IS RECOGNIZED IN BONN AS A KEY AFRICAN STATE IN MANY INTERNATIONAL FORA.)

2. IN ALL HIS DISCUSSIONS, GENSCHER FOCUSED ON WHAT HE CONSIDERED THE FRG'S THREE MAIN AIMS IN AFRICA: PEACEFUL SETTLEMENT OF AFRICAN CONFLICTS; ASSISTANCE FOR AFRICAN ECONOMIC DEVELOPMENT; AND ENCOURAGEMENT OF AFRICAN POLITICAL AND ECONOMIC INDEPENDENCE. THROUGHOUT HIS TRIP, GENSCHER EXPOUNDED AT LENGTH ON THE MOTIVATION BEHIND THE WESTERN PROGRAM FOR PEACEFUL TRANSITION IN NAMIBIA. ELABORATING ON A THEME OF HIS PRE-DEPARTURE PRESS CONFERENCE, GENSCHER ALSO CRITICIZED SOVIET AND CUBAN ACTIVITY IN THE HORN, STATING THAT DETENTE WAS INDIVISIBLE AND ACCUSING THE SOVIETS AND THEIR CUBAN SURROGATES OF EXPLOITING AFRICAN PROBLEMS AND CREATING NEW ZONES OF INFLUENCE.

3. OUR BRIEFINGS BY FOREIGN OFFICE PARTICIPANTS IN THE TRIP BASICALLY PARALLELED REFTEL A IN SUMMARIZING GENSCHER'S ACTIVITIES IN TANZANIA. AS REPORTED IN THAT CABLE, GENSCHER MET WITH NYERERE FOR OVER THREE HOURS AND DISCUSSED A WIDE RANGE OF AFRICAN ISSUES. FOR THE RECORD, THE FOLLOWING COMMENTS BY NYERERE WERE CONFIDENTIAL

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SEEN AS SIGNIFICANT BY THE GERMAN PARTICIPANTS:

-- NAMIBIA: NYERERE EMPHASIZED THAT THE MAIN PROBLEM WAS ONE OF TRUST. HE SAID THAT PERHAPS THE TRUST EXISTING BETWEEN THE WESTERN FIVE AND SWAPO WAS GREATER THAN THAT BETWEEN THE FIVE AND SOUTH AFRICA. NYERERE WOULD CONTINUE TO WORK WITH SWAPO; SOUTH AFRICA WAS THE WEST'S PROBLEM. NYERERE SAID NAMIBIA WAS BASICALLY A QUESTION OF DECOLONIZATION. SOUTH AFRICA MUST "GET OUT" OF NAMIBIA BOTH ADMINISTRATIVELY AND MILITARILY. A FIRM DATE FOR THAT WITHDRAWAL MUST BE SET BEFORE THE AFRICANS CAN BE SATISFIED. NYERERE ADDED THAT "WE CAN SURRENDER ON PHRASEOLOGY" ONCE A PROSPECT OF COMPLETE SOUTH AFRICAN WITHDRAWAL IS A REALITY.

--WALVIS BAY: NYERERE AGREED WITH GENSCHER THAT ACTUAL RESOLUTION OF THIS ISSUE WAS BEST PUT OFF UNTIL LATER. IN NYERERE'S VIEW, IF THE WEST MADE CLEAR THAT IT CONSIDERED WALVIS BAY AN INTEGRAL PART OF NAMIBIA, NYERERE

COULD RECOMMEND THAT SWAPO ACCEPT THIS AND WORK
OUT THE DETAILS AFTER INDEPENDENCE.

--RHODESIA: NYERERE WAS EXPLICIT IN HIS MISTRUST
OF SMITH. THE INTERNAL SOLUTION IS NOTHING MORE
THAN A "TRICK." NYERERE ADDED THAT SMITH HAD

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CHANGED TACTICS AND WAS NOW FIGHTING WITH
"DIPLOMATIC CANNON."

-- THE HORN: NYERERE MADE THE POINT THAT HE
COULD NOT UNDERSTAND HOW THE WEST COULD

ADMONISH THE VICTIM OF AGGRESSION NOT TO CROSS
THE BORDER OF THE COUNTRY WHICH HAD ATTACKED IT.

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4. ON MARCH 1, GENSCHER LEFT DAR ES SALAAM FOR KIGALI AND BUJUMBURA TO HOLD TALKS WITH PRESIDENT HABYARIMANA, PRESIDENT BAGAZA AND OTHERS. ACCORDING TO THE FOREIGN OFFICE, THE TALKS THERE WERE ROUTINE AND BROKE NO NEW GROUND. REPRESENTATIVES OF BOTH COUNTRIES EXPRESSED SUPPORT FOR THE FIVE IN THEIR SEARCH FOR A PEACEFUL SOLUTION IN NAMIBIA AND EMPHASIZED THAT THE PATRIOTIC FRONT MUST HAVE A ROLE IN ANY RHODESIAN SETTLEMENT. CONCERNING THE HORN, HABYARIMANA WAS OUTSPOKEN IN SUPPORT OF GENSCHER'S "AFRICA FOR AFRICANS" APPROACH BUT GAVE EQUAL EMPHASIS TO THE IMPORTANCE OF TERRITORIAL INTEGRITY. HABYARIMANA MADE A STRONG AND FAVORABLE IMPRESSION ON GENSCHER AND THE FRG DELEGATION. GENSCHER OBSERVED UPON DEPARTING RWANDA THAT HABYARIMANA, IF HE WERE AT THE HELM OF A LARGE STATE, WOULD BE PROMINENT AMONG THIRD WORLD LEADERS.

5. INCLUDED IN GENSCHER'S TRAVEL ENTOURAGE WERE A NUMBER OF GERMAN BUSINESSMEN. ALTHOUGH WE ARE TOLD NO NEW AID WAS DISCUSSED BY GENSCHER AND HIS AFRICAN COLLEAGUES (OTHER THAN THE SIGNING OF A DM 13 MILLION LOAN FOR TANZANIA NOTED REF A), GENSCHER DID EMPHASIZE TO HIS AFRICAN INTERLOCUTORS THE NEED FOR APPROPRIATE GUARANTEES AND COOPERATION TO FACILITATE PRIVATE INVESTMENT.

6. COMMENT: THE SUDDEN CANCELLATION OF THE KENYA PORTION OF GENSCHER'S PLANNED TRIP AND THE INSERTION OF THE RWANDA AND BURUNDI STOPS WAS NOT CONDUCIVE TO COMPLETE PREPARATION. NEVERTHELESS, FROM THE BONN VIEWPOINT THERE WAS LITTLE OF SUBSTANCE TO DISCUSS IN KIGALI AND BUJUMBURA AND REFTEL E'S IMPRESSION
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OF ATMOSPHERICS SEEMS CLOSE TO THE MARK. GENSCHER'S FOCAL POINT WAS DAR ES SALAAM; RWANDA AND BURUNDI WERE AN INTERESTING SIDE TRIP.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VISITS, MINISTERIAL VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BONN04557
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780112-0061
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780377/aaaacndr.tel
Line Count: 222
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 6d5974c8-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 DAR ES SALAAM 936
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3356749
Secure: OPEN
Status: NATIVE
Subject: GENSCHER VISIT TO TANZANIA, RWANDA AND BURUNDI
TAGS: PEPR, PDEV, PBOR, OVIP, WA, SF, RH, GE, TZ, RW, BY, (GENSCHER, HANS-DIETRICH)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/6d5974c8-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014